



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
REGION 8

7073001-5 7/1/13

1595 WYNKOOP STREET
DENVER, CO 80202-1129
Phone 800-227-8917
<http://www.epa.gov/region08>

DOCKET NO.: CAA-08-2009-0003

IN THE MATTER OF:)
)
STILLWATER MINING CO.) **FINAL ORDER**
Columbus, Montana)
)
RESPONDENT)

Pursuant to 40 C.F.R. §22.18, of EPA's Consolidated Rules of Practice, the Consent Agreement resolving this matter is hereby approved and incorporated by reference into this Final Order. The Respondent is hereby **ORDERED** to comply with all of the terms of the Consent Agreement, effective immediately upon receipt by Respondent of this Consent Agreement and Final Order.

SO ORDERED THIS 6th DAY OF January, 2009.


Elyana R. Sutin
Regional Judicial Officer

UNITED STATES
ENVIRONMENTAL PROTECTION AGENCY
REGION 8

2009-08-14 11:31:13

_____)	
IN THE MATTER OF:)	
)	EXPEDITED SETTLEMENT AGREEMENT
Stillwater Mining Company)	
Columbus, Montana)	(COMBINED COMPLAINT AND
)	CONSENT AGREEMENT)
Respondent)	DOCKET NO. : CAA-08-2009-0003
_____)	

This Expedited Settlement Agreement (also known as a "Combined Complaint and Consent Agreement," hereafter "ESA") is entered into by the parties for the purpose of simultaneously commencing and concluding this matter.

This ESA is being entered into by the United States Environmental Protection Agency ("EPA"), Region 8, by its duly delegated official, the Assistant Regional Administrator, Office of Enforcement, Compliance and Environmental Justice, and by Stillwater Mining Company ("Respondent") pursuant to sections 113(a)(3) and (d) of the Clean Air Act (the "Act"), 42 U.S.C. §§ 7413(a)(3) and (d), and 40 C.F.R. § 22.13(b). EPA and the U.S. Department of Justice have determined, pursuant to section 113(d)(1) of the Act, 42 U.S.C. § 7413(d)(1), that EPA may pursue this type of case through administrative enforcement action.

ALLEGED VIOLATIONS

On August 14, 2008, authorized representatives of EPA conducted a compliance inspection of the Stillwater Mining Company facility located at 1730 East 1st Avenue South, Columbus, Montana, to determine compliance with the Risk Management Plan ("RMP") regulations promulgated at 40 C.F.R. part 68 under section 112(r) of the Act. EPA found that the facility had violated regulations implementing section 112(r) of the Act by failing to comply with the specific requirements outlined in the attached *RMP Program Level 3 Process Checklist-Alleged Violations & Penalty Assessment* ("Checklist and Penalty Assessment").

SETTLEMENT

In consideration of Respondent's facility service size, its full compliance history, its good faith effort to comply, and other factors as justice may require, and upon consideration of the entire record, the parties enter into this ESA in order to settle the violations for the total penalty amount of \$1530. An explanation for the penalty calculation is found in the attached *Expedited Settlement Penalty Matrix*.

This settlement is subject to the following terms and conditions:

1. The Respondent by signing below waives any objections that it may have regarding jurisdiction, neither admits nor denies the specific factual allegations contained in the Checklist and Penalty Assessment and consents to the assessment of the penalty as stated above.
2. Respondent waives its rights to a hearing afforded by section 113(d)(2)(A) of the Act, 42 U.S.C. § 7413(d)(2)(A), and to appeal this ESA, and consents to EPA's approval of the ESA without further notice.
3. Each party to this action shall bear its own costs and fees, if any.
4. Respondent also certifies, subject to civil and criminal penalties for making a false submission to the United States Government, that Respondent will correct the violations listed in the Checklist and Penalty Assessment no later than 60 days from the date the ESA is signed by the Respondent.

After the Regional Judicial Officer issues the Final Order, the Respondent will receive a fully executed copy of this ESA and the Final Order. Within twenty days (20) of receiving a signed Final Order, Respondent shall remit payment in the amount of \$1,530. The payment shall reference the name and docket number of this case and be made by remitting a cashier's or certified check, for this amount, payable to "Treasurer, United States of America," (or be paid by one of the other methods listed below) and sent as follows:

Regular Mail:

US Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979076
St. Louis, MO 63197-9000

Federal Express, Airborne, or other commercial carrier:

U.S. Bank
Government Lockbox 979077
US EPA Fines & Penalties
1005 Convention Plaza
SL-MO-C2-GL
St. Louis, MO 63101
314-418-1028

Wire Transfers:

Federal Reserve Bank of New York
ABA: 021030004
Account Number: 68010727

ACH Transactions:

PNC Bank/Remittance Express
ABA: 051036706
Account Number: 310006
CTX Format, Transaction Code 22, checking

There is now an On Line Payment Option, available through the US Department of Treasury. This payment option can be accessed from the information below:

www.PAY.GOV

A copy of the check, or notification that the payment has been made by one of the other methods listed above, shall be sent simultaneously to:

Tina Artemis, Regional Hearing Clerk
U.S. Environmental Protection Agency, Region 8
1595 Wynkoop Street [8RC]
Denver, Colorado 80202-1129

and

Cheryl Turcotte
EPCRA/RMP Enforcement Coordinator
US EPA, Region 8
1595 Wynkoop Street [8ENF-AT]
Denver, Colorado 80202-1129

The penalty specified in this ESA shall not be deductible for purposes of State or Federal taxes.

Upon Respondent's receipt of the signed ESA and Final Order by the Regional Judicial Officer and payment of the penalty as set forth in this ESA, EPA will take no further civil action against Respondent for the alleged violations of the Act referenced in the Risk Management Plan Penalty Checklist. EPA does not waive its right to take enforcement action for other violations of the Clean Air Act or for violations of any other statute.

If the signed original ESA is not returned to the EPA Region 8 office at the above address in correct form by the Respondent in a timely manner, the proposed ESA is withdrawn, without prejudice to EPA's ability to file an enforcement action for the violations identified herein.

In addition, if Respondent fails to comply with the provisions of this ESA, by either 1) failing to timely submit the above-referenced payment or 2) by failing to correct the violations no later than 60 days from the date the ESA is signed by the Respondent, the Respondent agrees

that this agreement shall become null and void, and that EPA may file an administrative or civil enforcement action against Respondent for the violations addressed herein.

This ESA is binding on the parties signing below.

**Stillwater Mining Company
Expedited Settlement Agreement**

FOR RESPONDENT:



Date: 12/09/08

Name (print): JOHN R STARIC

Title (print): VICE PRESIDENT

FOR COMPLAINANT:



Date: 12/22/08

Andrew M. Gaydosh
Assistant Regional Administrator
Office of Enforcement, Compliance and Environmental Justice

RMP PROGRAM LEVEL 3 PROCESS CHECKLIST

ALLEGED VIOLATIONS & PENALTY ASSESSMENT

Facility Name: STILLWATER MINING CO. – COLUMBUS, MONTANA

INSPECTION DATE: 8/14/2008

SECTION A: MANAGEMENT - [68.15]

PENALTY

Has the owner or operator documented other persons responsible for implementing individual requirements of the risk management program and defined the lines of authority through an organization chart or similar document? **[68.15(c)] No. The Senior Safety Specialist has overall responsibility for RMP at the facility, but no organizational chart or documentation of other responsible parties exists. The document provided lists of corporate structure from CEO through Senior Safety Specialist with no reference to elements of responsibility for the RMP.**

300

SECTION B: PREVENTION PROGRAM - [68.65-68.87]

Prevention Program-Operating procedures [68.69(a)]

Has the owner or operator implemented written operating procedures that provide instructions or steps for conducting activities associated with each covered process consistent with safety information? **[68.69(a)] No. There was no SOP for offloading of ammonia. Delivery driver uses "best practices". It was not clear whether company personnel assisted, supervised, or were present during delivery of ammonia. A camera is located in the offloading and storage area.**

750

Has the owner or operator certified annually that the operating procedures are current and accurate and that procedures have been reviewed as often as necessary? **[68.69(c)] No. There was no annual certification of SOPs on file.**

600

Prevention Program-Mechanical Integrity [68.73]

Has the owner or operator documented each inspection and test performed on process equipment, identified date and name of person who performed inspection/test, serial number or other identifier of equipment, description of test and results? **[68.73(d)(4)] No. There was no documentation of inspections/calibrations/tests of process equipment, i.e. sulfur dioxide and ammonia leak detectors and alarms.**

450

Prevention Program-Compliance Audits [68.79]

Has the owner or operator certified that the stationary source has evaluated compliance with the provisions of the prevention program at least every three years to verify that the developed procedures are adequate and being followed? [68.79(a) No. The three-year compliance audit was not conducted.	300
Are Audit findings documented in a report and operator retained the two most recent compliance reports? [68.79(c)] [68.79(e)] No. There are no three-year audits on file.	150
BASE PENALTY	\$2550

Recommendations:

Identify all process equipment and related sources of energy. Insure that all potential energy sources are labeled and procedure is in place for control of each potential energy source. The facility should document training of all affected employees.



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY
 WASHINGTON, D.C. 20460

OFFICE OF
 ENFORCEMENT AND
 COMPLIANCE ASSURANCE

EXPEDITED SETTLEMENT PENALTY MATRIX
Stillwater Mining --Columbus, MT

MULTIPLIER FACTORS FOR CALCULATING PROPOSED PENALTIES FOR
VIOLATIONS FOUND DURING RMP INSPECTIONS

<i>(Amt of Chemical in process)</i> <i>x (Threshold Quantity)</i>		1-5*	5-10*	>10*
# of Employees	1-5	.1	.15	.3
	6-20	.15	.3	.4
	21-50	.3	.4	.6
	51-100	.4	.6	.7
	>100	.6	.7	1

*times the threshold quantity listed in CFR 68.130 for the particular chemical use in a process

PROPOSED PENALTY WORKSHEET

Adjusted Penalty = Unadjusted Penalty X Size-Threshold Quantity Multiplier

The Unadjusted Penalty is calculated by adding up all the penalties listed on the Risk Management Program Inspections Findings, Alleged Violations and Proposed Penalty Sheet.

The Size-Threshold Quantity multiplier is a factor that considers the size of the facility and the amount of regulated chemicals at the facility.

The Proposed Penalty is the amount of the non-negotiable penalty that is calculated by multiplying the Total Penalty and the Size/Threshold Quantity multiplier.

Example:

XYZ Facility has 24 employees and 7 times the threshold amount for the particular chemical in question. After adding the penalty numbers in the Risk Management Program Inspection Findings, Alleged Violations and Proposed Penalty Sheet an unadjusted penalty of \$4700 is derived.

Calculation of Adjusted Penalty

- 1st Reference the Multipliers for calculating proposed penalties for violations found during RMP inspection matrix. Finding the column for 21-50 employees and the row for 5- 10 times the threshold quantity amount gives a multiplier factor of 0.4. Therefore, the multiplier for XYZ Facility = 0.4.

- 2nd Use the Adjusted Penalty formula

Adjusted Penalty = \$4700 (Unadjusted Penalty) X 0.4 (Size-Threshold Multiplier)
Adjusted Penalty = \$1880

- 3rd An Adjusted Penalty of \$1880 would be assessed to XYZ Facility for Violations found during the RMP Compliance Inspection. This amount will be found in the Expedited Settlement Agreement (ESA).

Calculation for Adjusted Penalty – Stillwater Mining Co.

Adjusted Penalty = Unadjusted Penalty X Size-Threshold Quantity Multiplier

$$\$1,530 = \$2,550 \times .6^*$$

* # of employees is 175. At least one covered chemical exceeds the listed threshold value by 1-5 times.

CERTIFICATE OF SERVICE

The undersigned certifies that the original of the attached **EXPEDITED SETTLEMENT AGREEMENT/FINAL ORDER** in the matter **STILLWATER MINING CO.; DOCKET NO.: CAA-08-2009-0003** was filed with the Regional Hearing Clerk on January 6, 2009.

Further, the undersigned certifies that a true and correct copy of the documents were delivered to Michael Risner, Supervisor General Attorney, U. S. EPA – Region 8, 1595 Wynkoop Street, Denver, CO 80202-1129. True and correct copies of the aforementioned documents were placed in the United States mail certified/return receipt requested on January 6, 2009 to:

Stillwater Mining Company
P.O. Box 1209, 1730 East 1st Avenue South
Columbus, MT 59019
Attn: John Stark, Vice President

E-mailed to:

Michelle Angel
U. S. Environmental Protection Agency
Cincinnati Finance Center
26 W. Martin Luther King Drive (MS-0002)
Cincinnati, Ohio 45268

January 6, 2009


Tina Artemis
Paralegal/Regional Hearing Clerk

